Senate Study Bill 1243 - Introduced

SEN	ATE FILE	
ВУ	(PROPOSED COMMITTEE C	ŊΝ
	WAYS AND MEANS BILL E	3 Y
	CHAIRPERSON BOLKCOM)	

A BILL FOR

- 1 An Act creating the medical cannabis Act and providing for
- 2 civil and criminal penalties and fees.
- 3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

S.F. ____

- 1 Section 1. Section 124.401, subsection 5, unnumbered
- 2 paragraph 3, Code 2015, is amended to read as follows:
- 3 A person may knowingly or intentionally recommend, possess,
- 4 use, dispense, deliver, transport, or administer cannabidiol
- 5 medical cannabis if the recommendation, possession, use,
- 6 dispensing, delivery, transporting, or administering is in
- 7 accordance with the provisions of chapter 124D 124E. For
- 8 purposes of this paragraph, "cannabidiol" "medical cannabis"
- 9 means the same as defined in section 124D.2 124E.2.
- 10 Sec. 2. NEW SECTION. 124E.1 Short title.
- 11 This chapter shall be known and may be cited as the "Medical
- 12 Cannabis Act".
- 13 Sec. 3. NEW SECTION. 124E.2 Definitions.
- 14 As used in this chapter:
- 1. "Debilitating medical condition" means any of the
- 16 following:
- 17 a. Cancer.
- 18 b. Multiple sclerosis.
- 19 c. Epilepsy.
- 20 d. AIDS or HIV as defined in section 141A.1.
- 21 e. Glaucoma.
- 22 f. Hepatitis C.
- 23 g. Crohn's disease or ulcerative colitis.
- 24 h. Amyotrophic lateral sclerosis.
- 25 i. Ehlers-danlos syndrome.
- 26 j. Post-traumatic stress syndrome.
- 27 k. Any other chronic or debilitating disease or medical
- 28 condition or its medical treatment approved by the department
- 29 pursuant to rule.
- 30 2. "Department" means the department of public health.
- 31 3. "Disqualifying felony offense" means a violation under
- 32 federal or state law of a felony offense, which has as an
- 33 element the possession, use, or distribution of a controlled
- 34 substance, as defined in 21 U.S.C. §802(6).
- 35 4. "Enclosed, locked facility" means a closet, room,

- 1 greenhouse, or other enclosed area equipped with locks or other
- 2 security devices that permit access only by a cardholder.
- 3 5. "Health care practitioner" means an individual licensed
- 4 under chapter 148 to practice medicine and surgery or
- 5 osteopathic medicine and surgery, a physician assistant
- 6 licensed under chapter 148C, or an advanced registered nurse
- 7 practitioner licensed pursuant to chapter 152 or 152E.
- 8 6. "Medical cannabis" means any species of the genus
- 9 cannabis plant, or any mixture or preparation of them,
- 10 including whole plant extracts and resins.
- 11 7. "Medical cannabis dispensary" means an entity licensed
- 12 under section 124E.6 that dispenses and acquires, possesses,
- 13 cultivates, or manufactures medical cannabis pursuant to this
- 14 chapter.
- 8. "Medical cannabis manufacturer" means an entity licensed
- 16 by the department to manufacture and to possess, cultivate,
- 17 transport, supply, or dispense medical cannabis pursuant to the
- 18 provisions of this chapter.
- 19 9. "Primary caregiver" means a person, at least eighteen
- 20 years of age, who has been designated by a patient's health
- 21 care practitioner or a person having custody of a patient, as
- 22 a necessary caretaker taking responsibility for managing the
- 23 well-being of the patient with respect to the use of medical
- 24 cannabis pursuant to the provisions of this chapter.
- 25 10. "Written certification" means a document signed by a
- 26 health care practitioner, with whom the patient has established
- 27 a patient-provider relationship, which states that the patient
- 28 has a debilitating medical condition and identifies that
- 29 condition and provides any other relevant information.
- 30 Sec. 4. NEW SECTION. 124E.3 Health care practitioner
- 31 certification duties.
- 32 1. Prior to a patient's submission of an application for a
- 33 medical cannabis card pursuant to section 124E.4, a health care
- 34 practitioner shall do all of the following:
- 35 a. Determine, in the health care practitioner's medical

- 1 judgment, whether the patient whom the health care practitioner
- 2 has examined and treated suffers from a debilitating medical
- 3 condition that qualifies for the use of medical cannabis under
- 4 this chapter, and if so determined, provide the patient with a
- 5 written certification of that diagnosis.
- 6 b. Provide explanatory information as provided by the
- 7 department to the patient about the therapeutic use of medical
- 8 cannabis.
- 9 2. Determine, on an annual basis, if the patient continues
- 10 to suffer from a debilitating medical condition and, if so,
- 11 issue the patient a new certification of that diagnosis.
- 12 3. Otherwise comply with all requirements established by
- 13 the department pursuant to rule.
- 4. A health care practitioner may provide, but has no duty
- 15 to provide, a written certification pursuant to this section.
- 16 Sec. 5. NEW SECTION. 124E.4 Medical cannabis registration
- 17 card.
- 18 1. Issuance to patient. The department may approve the
- 19 issuance of a medical cannabis registration card by the
- 20 department of transportation to a patient who:
- 21 a. Is at least eighteen years of age.
- 22 b. Is a permanent resident of this state.
- 23 c. Submits a written certification to the department signed
- 24 by the patient's health care practitioner that the patient is
- 25 suffering from a debilitating medical condition.
- 26 d. Submits an application to the department, on a form
- 27 created by the department, in consultation with the department
- 28 of transportation, that contains all of the following:
- 29 (1) The patient's full name, Iowa residence address, date
- 30 of birth, and telephone number.
- 31 (2) A copy of the patient's valid photo identification.
- 32 (3) Full name, address, and telephone number of the
- 33 patient's health care practitioner.
- 34 (4) Full name, residence address, date of birth, and
- 35 telephone number of each primary caregiver of the patient, if

l any.

- 2 (5) Any other information required by rule.
- 3 2. Patient card contents. A medical cannabis registration
- 4 card issued to a patient by the department of transportation
- 5 pursuant to subsection 1 shall contain, at a minimum, all of
- 6 the following:
- 7 a. The patient's full name, Iowa residence address, and date
- 8 of birth.
- 9 b. The patient's photo.
- 10 c. The date of issuance and expiration date of the
- ll registration card.
- 12 d. Any other information required by rule.
- 3. Issuance to primary caregiver. For a patient in a
- 14 primary caregiver's care, the department may approve the
- 15 issuance of a medical cannabis registration card by the
- 16 department of transportation to the primary caregiver who:
- 17 a. Is at least eighteen years of age.
- 18 b. Submits a written certification to the department signed
- 19 by the patient's health care practitioner that the patient in
- 20 the primary caregiver's care is suffering from a debilitating
- 21 medical condition.
- 22 c. Submits an application to the department, on a form
- 23 created by the department, in consultation with the department
- 24 of transportation, that contains all of the following:
- 25 (1) The primary caregiver's full name, residence address,
- 26 date of birth, and telephone number.
- 27 (2) The patient's full name.
- 28 (3) A copy of the primary caregiver's valid photo
- 29 identification.
- 30 (4) Full name, address, and telephone number of the
- 31 patient's health care practitioner.
- 32 (5) Any other information required by rule.
- 33 4. Primary caregiver card contents. A medical cannabis
- 34 registration card issued by the department of transportation to
- 35 a primary caregiver pursuant to subsection 3 shall contain, at

- 1 a minimum, all of the following:
- 2 a. The primary caregiver's full name, residence address, and
- 3 date of birth.
- 4 b. The primary caregiver's photo.
- 5 c. The date of issuance and expiration date of the
- 6 registration card.
- 7 d. The full name of each patient in the primary caregiver's
- 8 care.
- 9 e. Any other information required by rule.
- 10 5. Expiration date of card. A medical cannabis registration
- 11 card issued pursuant to this section shall expire one year
- 12 after the date of issuance and may be renewed.
- 13 6. Card issuance department of transportation. The
- 14 department may enter into a chapter 28E agreement with the
- 15 department of transportation to facilitate the issuance of
- 16 medical cannabis registration cards pursuant to subsections ${\tt l}$
- 17 and 3.
- 18 Sec. 6. NEW SECTION. 124E.5 Medical advisory board —
- 19 duties.
- 20 1. No later than August 15, 2015, the director of public
- 21 health shall establish a medical advisory board consisting
- 22 of nine practitioners representing the fields of neurology,
- 23 pain management, gastroenterology, oncology, psychiatry,
- 24 infectious disease, family medicine, gynecology, and pharmacy.
- 25 The practitioners shall be nationally board-certified in their
- 26 area of specialty and knowledgeable about the use of medical
- 27 cannabis.
- 28 2. A quorum of the advisory board shall consist of five
- 29 members.
- 30 3. The duties of the advisory board shall include but not be
- 31 limited to the following:
- 32 a. Reviewing and recommending to the department for
- 33 approval additional chronic or debilitating diseases or
- 34 medical conditions or their treatments as debilitating medical
- 35 conditions that qualify for the use of medical cannabis under

- 1 this chapter.
- 2 b. Accepting and reviewing petitions to add chronic or
- 3 debilitating diseases or medical conditions or their medical
- 4 treatments to the list of debilitating medical conditions that
- 5 qualify for the use of medical cannabis under this chapter.
- 6 c. Advising the department regarding the location of
- 7 medical cannabis dispensaries throughout the state, the form
- 8 and quantity of allowable medical cannabis to be dispensed
- 9 to a patient or primary caregiver, and the general oversight
- 10 of medical cannabis manufacturers and medical cannabis
- 11 dispensaries in this state.
- 12 d. Convening at least twice per year to conduct public
- 13 hearings and to evaluate petitions, which shall be maintained
- 14 as confidential personal health information, to add chronic or
- 15 debilitating diseases or medical conditions or their medical
- 16 treatments to the list of debilitating medical conditions that
- 17 qualify for the use of medical cannabis under this chapter.
- 18 Sec. 7. NEW SECTION. 124E.6 Medical cannabis manufacturer
- 19 licensure.
- 20 l. a. The department shall license four medical cannabis
- 21 manufacturers to manufacture medical cannabis within this state
- 22 consistent with the provisions of this chapter by December
- 23 1, 2015. The department shall license new medical cannabis
- 24 manufacturers or relicense the existing medical cannabis
- 25 manufacturers by December 1 of each year.
- 26 b. Information submitted during the application process
- 27 shall be confidential until the medical cannabis manufacturer
- 28 is licensed by the department unless otherwise protected from
- 29 disclosure under state or federal law.
- 30 2. As a condition for licensure, a medical cannabis
- 31 manufacturer must agree to begin supplying medical cannabis to
- 32 patients by July 1, 2016.
- 33 3. The department shall consider the following factors in
- 34 determining whether to license a medical cannabis manufacturer:
- 35 a. The technical expertise of the medical cannabis

- 1 manufacturer in medical cannabis.
- 2 b. The qualifications of the medical cannabis manufacturer's
- 3 employees.
- 4 c. The long-term financial stability of the medical cannabis
- 5 manufacturer.
- 6 d. The ability to provide appropriate security measures on
- 7 the premises of the medical cannabis manufacturer.
- 8 e. Whether the medical cannabis manufacturer has
- 9 demonstrated an ability to meet certain medical cannabis
- 10 production needs for medical use in the manner determined by
- 11 the department pursuant to rule.
- 12 f. The medical cannabis manufacturer's projection and
- 13 ongoing assessment of fees on patients with debilitating
- 14 medical conditions.
- 15 4. The department shall require each medical cannabis
- 16 manufacturer to contract with the state hygienic laboratory
- 17 at the university of Iowa in Iowa City to test the medical
- 18 cannabis produced by the manufacturer. The department shall
- 19 require that the laboratory report testing results to the
- 20 manufacturer in a manner determined by the department pursuant
- 21 to rule.
- 22 5. Each entity submitting an application for licensure as a
- 23 medical cannabis manufacturer shall pay an application fee of
- 24 seven thousand five hundred dollars to the department.
- 25 Sec. 8. NEW SECTION. 124E.7 Medical cannabis manufacturers
- 26 medical cannabis dispensaries.
- 27 l. a. A medical cannabis manufacturer shall operate three
- 28 medical cannabis dispensaries, which may include the medical
- 29 cannabis manufacturer's single location for manufacturing and
- 30 cultivating, harvesting, packaging, or processing.
- 31 b. A medical cannabis manufacturer shall begin dispensing
- 32 medical cannabis from at least one medical cannabis dispensary
- 33 by July 1, 2016.
- 34 c. The medical cannabis dispensaries shall be located based
- 35 on geographical need throughout the state to improve patient

1 access.

- 2 d. A medical cannabis manufacturer shall disclose the
- 3 proposed locations for the medical cannabis dispensaries to the
- 4 department during the licensure process.
- 5 e. A medical cannabis manufacturer shall operate only one
- 6 location where all manufacturing and cultivating, harvesting,
- 7 packaging, or processing shall be conducted. The other medical
- 8 cannabis dispensaries may dispense medical cannabis pursuant
- 9 to the provisions of this chapter but shall not dispense any
- 10 medical cannabis in a form or quantity other than the form or
- 11 quantity allowed by the department pursuant to rule.
- 12 2. A medical cannabis manufacturer shall contract with the
- 13 state hygienic laboratory at the university of Iowa in Iowa
- 14 City for purposes of testing the medical cannabis manufactured
- 15 by the medical cannabis manufacturer as to content,
- 16 contamination, and consistency. The cost of all laboratory
- 17 testing shall be paid by the medical cannabis manufacturer.
- 18 3. The operating documents of a medical cannabis
- 19 manufacturer shall include all of the following:
- 20 a. Procedures for the oversight of the medical cannabis
- 21 manufacturer and procedures to ensure accurate record keeping.
- 22 b. Procedures for the implementation of appropriate security
- 23 measures to deter and prevent the theft of medical cannabis and
- 24 unauthorized entrance into areas containing medical cannabis.
- 25 4. A medical cannabis manufacturer shall implement security
- 26 requirements, including requirements for protection of each
- 27 location by a fully operational security alarm system, facility
- 28 access controls, perimeter intrusion detection systems, and a
- 29 personnel identification system.
- 30 5. A medical cannabis manufacturer shall not share
- 31 office space with, refer patients to, or have any financial
- 32 relationship with a health care practitioner.
- 33 6. A medical cannabis manufacturer shall not permit any
- 34 person to consume medical cannabis on the property of the
- 35 medical cannabis manufacturer.

- 1 7. A medical cannabis manufacturer is subject to reasonable
- 2 inspection by the department.
- 8. A medical cannabis manufacturer shall not employ
- 4 a person under twenty-one years of age or who has been
- 5 convicted of a disqualifying felony offense. An employee
- 6 of a medical cannabis manufacturer shall be subject to a
- 7 background investigation conducted by the division of criminal
- 8 investigation of the department of public safety and a national
- 9 criminal history background check.
- 9. A medical cannabis manufacturer shall not operate in
- 11 any location, whether for dispensing or for manufacturing,
- 12 cultivating, harvesting, packaging, or processing, within one
- 13 thousand feet of a public or private school existing before the
- 14 date of the medical cannabis manufacturer's licensure by the
- 15 department.
- 16 10. A medical cannabis manufacturer shall comply with
- 17 reasonable restrictions set by the department relating to
- 18 signage, marketing, display, and advertising of medical
- 19 cannabis.
- 20 Sec. 9. NEW SECTION. 124E.8 Medical cannabis manufacturer
- 21 production and dispensation.
- 22 1. Production.
- 23 a. A medical cannabis manufacturer shall provide a reliable
- 24 and ongoing supply of medical cannabis for all patients served
- 25 pursuant to this chapter.
- 26 b. All manufacturing, cultivating, harvesting,
- 27 manufacturing, packaging, and processing of medical cannabis
- 28 shall take place in an enclosed, locked facility at a physical
- 29 address provided to the department during the licensure
- 30 process.
- 31 2. Dispensation. Prior to dispensing of any medical
- 32 cannabis, the medical cannabis manufacturer shall do all of the
- 33 following:
- 34 a. Verify that the medical cannabis manufacturer has
- 35 received a valid medical cannabis registration card from a

1 patient or a patient's primary caregiver, if applicable.

- 2 b. Assign a tracking number to any medical cannabis
- 3 dispensed from the manufacturer.
- 4 c. Properly package medical cannabis in compliance with
- 5 federal law regarding child resistant packaging and exemptions
- 6 for packaging for elderly patients, and label medical cannabis
- 7 with a list of all active ingredients and individually
- 8 identifying information, including all of the following:
- 9 (1) The name and date of birth of the patient and the 10 patient's primary caregiver, if appropriate.
- 11 (2) The medical cannabis registration card numbers of the
- 12 patient and the patient's primary caregiver, if applicable.
- 13 (3) The chemical composition of the medical cannabis.
- 14 Sec. 10. NEW SECTION. 124E.9 Department duties rules.
- 15 l. a. The department shall maintain a confidential file
- 16 of the names of each patient to or for whom the department
- 17 issues a medical cannabis registration card and the name of
- 18 each primary caregiver to whom the department issues a medical
- 19 cannabis registration card under section 124E.4.
- 20 b. Individual names contained in the file shall be
- 21 confidential and shall not be subject to disclosure, except as
- 22 provided in subparagraph (1).
- 23 (1) Information in the confidential file maintained
- 24 pursuant to paragraph "a" may be released on an individual basis
- 25 to the following persons under the following circumstances:
- 26 (a) To authorized employees or agents of the department and
- 27 the department of transportation as necessary to perform the
- 28 duties of the department and the department of transportation
- 29 pursuant to this chapter.
- 30 (b) To authorized employees of state or local law
- 31 enforcement agencies, but only for the purpose of verifying
- 32 that a person is lawfully in possession of a medical cannabis
- 33 registration card issued pursuant to this chapter.
- 34 (c) To authorized employees of a medical cannabis
- 35 manufacturer, but only for the purpose of verifying that

- 1 a person is lawfully in possession of a medical cannabis
- 2 registration card issued pursuant to this chapter.
- 3 (2) Release of information pursuant to subparagraph
- 4 (1) shall be consistent with the federal Health Insurance
- 5 Portability and Accountability Act of 1996, Pub. L. No.
- 6 104-191.
- 7 2. The department shall adopt rules pursuant to chapter
- 8 17A to administer this chapter which shall include but not be
- 9 limited to rules to do all of the following:
- 10 a. Govern the manner in which the department shall consider
- 11 applications for new and renewal medical cannabis registration
- 12 cards.
- 13 b. Identify criteria and set forth procedures for
- 14 including additional chronic or debilitating diseases or
- 15 medical conditions or their medical treatments on the list of
- 16 debilitating medical conditions that qualify for the use of
- 17 medical cannabis. Procedures shall include a petition process
- 18 and shall allow for public comment and public hearings before
- 19 the medical advisory board.
- 20 c. Set forth additional chronic or debilitating diseases or
- 21 medical conditions or their medical treatments for inclusion
- 22 on the list of debilitating medical conditions that qualify
- 23 for the use of medical cannabis as recommended by the medical
- 24 advisory board.
- 25 d. Establish the form and quantity of medical cannabis
- 26 allowed to be dispensed to a patient or primary caregiver
- 27 pursuant to this chapter. The form and quantity of medical
- 28 cannabis shall be appropriate to serve the medical needs of
- 29 patients with debilitating conditions.
- 30 e. Establish requirements for the licensure of medical
- 31 cannabis manufacturers and set forth procedures for medical
- 32 cannabis manufacturers to obtain licenses.
- 33 f. Develop a dispensing system for medical cannabis within
- 34 this state that provides for all of the following:
- 35 (1) Medical cannabis manufacturing facilities within this

- 1 state housed on secured grounds and operated by licensed
- 2 medical cannabis manufacturers.
- 3 (2) The dispensing of medical cannabis to patients and
- 4 their primary caregivers to occur at locations designated by
- 5 the department.
- 6 q. Establish medical cannabis registration card application
- 7 and renewal fees.
- 8 h. Specify and implement procedures that address public
- 9 safety including security procedures and product quality
- 10 including measures to ensure contaminant-free cultivation of
- 11 medical cannabis, safety, and labeling.
- 12 Sec. 11. NEW SECTION. 124E.10 Reciprocity.
- 13 A valid medical cannabis registration card, or its
- 14 equivalent, issued under the laws of another state that allows
- 15 an out-of-state patient to possess or use medical cannabis in
- 16 the jurisdiction of issuance shall have the same force and
- 17 effect as a valid medical cannabis registration card issued
- 18 pursuant to this chapter, except that an out-of-state patient
- 19 in this state shall not obtain medical cannabis from a medical
- 20 cannabis dispensary in this state.
- 21 Sec. 12. NEW SECTION. 124E.11 Use of medical cannabis —
- 22 smoking prohibited.
- 23 A patient shall not consume medical cannabis possessed or
- 24 used as authorized by this chapter by smoking medical cannabis.
- 25 Sec. 13. NEW SECTION. 124E.12 Use of medical cannabis -
- 26 affirmative defenses.
- 27 l. A health care practitioner, including any authorized
- 28 agent or employee thereof, shall not be subject to
- 29 prosecution for the unlawful certification, possession, or
- 30 administration of marijuana under the laws of this state for
- 31 activities arising directly out of or directly related to the
- 32 certification or use of medical cannabis in the treatment of
- 33 a patient diagnosed with a debilitating medical condition as
- 34 authorized by this chapter.
- A medical cannabis manufacturer, including any

- 1 authorized agent or employee thereof, shall not be subject
- 2 to prosecution for manufacturing, possessing, cultivating,
- 3 harvesting, packaging, or processing, or transporting,
- 4 supplying, or dispensing medical cannabis pursuant to this
- 5 chapter.
- 6 3. A medical cannabis dispensary, including any authorized
- 7 agent or employee thereof, shall not be subject to prosecution
- 8 for transporting, supplying, or dispensing medical cannabis
- 9 pursuant to this chapter.
- 10 a. In a prosecution for the unlawful possession of marijuana
- 11 under the laws of this state, including but not limited to
- 12 chapters 124 and 453B, it is an affirmative and complete
- 13 defense to the prosecution that the patient has been diagnosed
- 14 with a debilitating medical condition, used or possessed
- 15 medical cannabis pursuant to a certification by a health care
- 16 practitioner as authorized under this chapter, and, for a
- 17 patient eighteen years of age or older, is in possession of a
- 18 valid medical cannabis registration card.
- 19 b. In a prosecution for the unlawful possession of marijuana
- 20 under the laws of this state, including but not limited to
- 21 chapters 124 and 453B, it is an affirmative and complete
- 22 defense to the prosecution that the person possessed medical
- 23 cannabis because the person is a primary caregiver of a patient
- 24 who has been diagnosed with a debilitating medical condition
- 25 and is in possession of a valid medical cannabis registration
- 26 card, and where the primary caregiver's possession of the
- 27 medical cannabis is on behalf of the patient and for the
- 28 patient's use only as authorized under this chapter.
- 29 c. If a patient or primary caregiver is charged with the
- 30 commission of a crime and is not in possession of the person's
- 31 medical cannabis registration card, any charge or charges filed
- 32 against the person shall be dismissed by the court if the
- 33 person produces to the court prior to or at the person's trial
- 34 a medical cannabis registration card issued to that person and
- 35 valid at the time the person was charged.

- 4. An agency of this state or a political subdivision
- 2 thereof, including any law enforcement agency, shall not remove
- 3 or initiate proceedings to remove a patient under the age
- 4 of eighteen from the home of a parent based solely upon the
- 5 parent's or patient's possession or use of medical cannabis as
- 6 authorized under this chapter.
- 7 Sec. 14. NEW SECTION. 124E.13 Penalties.
- 8 1. A person who knowingly or intentionally possesses or
- 9 uses medical cannabis in violation of the requirements of this
- 10 chapter is subject to the penalties provided under chapters 124
- 11 and 453B.
- 12 2. A medical cannabis manufacturer shall be assessed a civil
- 13 penalty of up to one thousand dollars per violation for any
- 14 violation of this chapter in addition to any other applicable
- 15 penalties.
- 16 Sec. 15. EMERGENCY RULES. The department may adopt
- 17 emergency rules under section 17A.4, subsection 3, and section
- 18 17A.5, subsection 2, paragraph "b", to implement the provisions
- 19 of this Act and the rules shall be effective immediately upon
- 20 filing unless a later date is specified in the rules. Any
- 21 rules adopted in accordance with this section shall also be
- 22 published as a notice of intended action as provided in section
- 23 17A.4.
- 24 Sec. 16. TRANSITION PROVISIONS. A medical cannabis
- 25 registration card issued under chapter 124D prior to July 1,
- 26 2015, remains effective and continues in effect as issued for
- 27 the twelve-month period following its issuance. This Act does
- 28 not preclude the permit holder from seeking to renew the permit
- 29 under this Act prior to the expiration of the twelve-month
- 30 period.
- 31 Sec. 17. REPORTS. The university of Iowa Carver college of
- 32 medicine and college of pharmacy shall, on or before July 1 of
- 33 each year, beginning July 1, 2016, submit a report detailing
- 34 the scientific literature, studies, and clinical trials
- 35 regarding the use of medical cannabis on patients diagnosed

1 with debilitating medical conditions as defined in this Act to

- 2 the department of public health and the general assembly.
- 3 Sec. 18. REPEAL. Chapter 124D, Code 2015, is repealed.
- 4 EXPLANATION
- 5 The inclusion of this explanation does not constitute agreement with 6 the explanation's substance by the members of the general assembly.
- 7 This bill creates the medical cannabis Act and provides for 8 civil and criminal penalties and fees.
- 9 OVERVIEW. The bill allows a patient with a debilitating
- 10 medical condition who receives written certification from
- 11 the patient's health care practitioner that the patient has
- 12 a debilitating medical condition and who submits the written
- 13 certification along with an application to the department of
- 14 public health (department) for a medical cannabis registration
- 15 card to allow for the lawful use of medical cannabis to treat
- 16 the patient's debilitating medical condition. A patient who
- 17 is issued a medical cannabis registration card will be able
- 18 to receive medical cannabis directly from a medical cannabis
- 19 dispensary in this state operated by a medical cannabis
- 20 manufacturer licensed by the state.
- 21 DEFINITIONS. The bill provides the following definitions:
- 22 "Debilitating medical condition" means cancer, multiple
- 23 sclerosis, epilepsy, AIDS or HIV, glaucoma, hepatitis C,
- 24 Crohn's disease or ulcerative colitis, amyotrophic lateral
- 25 sclerosis, Ehlers-danlos syndrome, post-traumatic stress
- 26 syndrome, and any other chronic or debilitating disease or
- 27 medical condition or its medical treatment approved by the
- 28 department by rule.
- 29 "Health care practitioner" means an individual licensed
- 30 under Code chapter 148 to practice medicine and surgery
- 31 or osteopathic medicine and surgery, a physician assistant
- 32 licensed under Code chapter 148C, or an advanced registered
- 33 nurse practitioner licensed pursuant to Code chapter 152 or
- 34 152E.
- 35 "Medical cannabis" means any species of the genus cannabis

- 1 plant, or any mixture or preparation of them, including whole
- 2 plant extracts and resins.
- 3 "Medical cannabis dispensary" means an entity licensed under
- 4 the bill that dispenses and acquires, possesses, cultivates, or
- 5 manufactures medical cannabis pursuant to the bill.
- 6 "Medical cannabis manufacturer" means an entity licensed
- 7 by the department to manufacture and to possess, cultivate,
- 8 transport, supply, or dispense medical cannabis pursuant to the
- 9 provisions of this chapter.
- "Primary caregiver" means a person, at least 18 years of age,
- 11 who has been designated by a patient's health care practitioner
- 12 or a person having custody of a patient, as a necessary
- 13 caretaker taking responsibility for managing the well-being
- 14 of the patient with respect to the use of medical cannabis
- 15 pursuant to the bill.
- "Written certification" means a document signed by a health
- 17 care practitioner, with whom the patient has established a
- 18 patient-provider relationship, which states that the patient
- 19 has a debilitating medical condition and provides any other
- 20 relevant information.
- 21 HEALTH CARE PRACTITIONER CERTIFICATION. The bill provides
- 22 that prior to a patient's submission of an application
- 23 for a medical cannabis registration card, if a health care
- 24 practitioner determines that the patient whom the health
- 25 care practitioner has examined and treated suffers from a
- 26 debilitating medical condition, the health care practitioner
- 27 may provide the patient with a written certification of that
- 28 diagnosis. If the health care practitioner provides the
- 29 written certification, the practitioner must also provide
- 30 explanatory information to the patient about the therapeutic
- 31 use of medical cannabis, and if the patient continues to suffer
- 32 from a debilitating medical condition, issue the patient a new
- 33 certification of that diagnosis on an annual basis.
- 34 MEDICAL CANNABIS REGISTRATION CARD PATIENT AND PRIMARY
- 35 CAREGIVER. The department may approve the issuance of a

1 medical cannabis registration card by the department of 2 transportation to a patient who is at least 18 years of age and 3 is a permanent resident of this state, who submits a written 4 certification by the patient's health care practitioner to the 5 department, and who submits an application to the department 6 of public health with certain information. The department 7 of public health may also approve the issuance of a medical 8 cannabis registration card by the department of transportation 9 to a primary caregiver who is at least 18 years of age, 10 submits a written certification by the patient's health care 11 practitioner to the department on behalf of the patient, 12 and submits an application to the department with certain 13 information. A medical cannabis registration card expires one 14 year after the date of issuance and may be renewed. MEDICAL ADVISORY BOARD. The director of public health is 15 16 directed to establish a medical advisory board, no later than 17 August 15, 2015, to consist of nine practitioners representing 18 the fields of neurology, pain management, gastroenterology, 19 oncology, psychiatry, infectious disease, family medicine, 20 gynecology, and pharmacy. The practitioners shall be 21 nationally board-certified in their area of specialty and 22 knowledgeable about the use of medical cannabis. The duties of 23 the board include reviewing and recommending to the department 24 for approval additional chronic or debilitating diseases or 25 medical conditions or their treatments as debilitating medical 26 conditions that qualify for the use of medical cannabis under 27 the bill, accepting and reviewing petitions to add chronic or 28 debilitating diseases or medical conditions or their treatments 29 to the list of debilitating medical conditions that qualify 30 for the use of medical cannabis under the bill, and advising 31 the department regarding the location of medical cannabis 32 dispensaries, the form and quantity of allowable medical 33 cannabis to be dispensed to a patient or primary caregiver, and 34 the general oversight of medical cannabis manufacturers and 35 medical cannabis dispensaries.

The bill

MEDICAL CANNABIS MANUFACTURER LICENSURE.

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2 requires the department to license four medical cannabis
 3 manufacturers for the manufacture of medical cannabis within
 4 this state by December 1, 2015, and to license new medical
 5 cannabis manufacturers or relicense existing medical cannabis
 6 manufacturers by December 1 of each year.
                                              Information
 7 submitted during the application process is confidential
 8 until the medical cannabis manufacturer is licensed by the
 9 department unless otherwise protected from disclosure under
10 state or federal law. As a condition for licensure, a medical
11 cannabis manufacturer must agree to begin supplying medical
12 cannabis to patients by July 1, 2016. The department is
13 directed to consider several factors in determining whether to
14 license a medical cannabis manufacturer including technical
15 expertise, employee qualifications, financial stability,
16 security measures, and production needs and capacity. Each
17 medical cannabis manufacturer is required to contract with the
18 state hygienic laboratory at the university of Iowa to test the
19 medical cannabis produced by the manufacturer and to report
20 testing results to the medical cannabis manufacturer. Each
21 entity submitting an application for licensure shall pay an
22 application fee of $7,500.
23
      MEDICAL CANNABIS MANUFACTURERS — MEDICAL CANNABIS
24 DISPENSARIES. The bill requires a medical cannabis
25 manufacturer to operate three medical cannabis dispensaries in
26 this state. A medical cannabis manufacturer is required to
27 begin dispensing medical cannabis from at least one medical
28 cannabis dispensary by July 1, 2016. The medical cannabis
29 dispensaries shall be located based on geographical need
30 throughout the state to improve patient access. A medical
31 cannabis manufacturer shall operate only one location where
32 all manufacturing and cultivating, harvesting, packaging, and
33 processing shall be conducted. The other medical cannabis
34 dispensaries may dispense medical cannabis pursuant to the
35 provisions of the bill but shall not dispense any medical
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- 1 cannabis in a form or quantity other than the form or quantity
- 2 allowed by the department pursuant to rule.
- 3 The operating documents of a medical cannabis manufacturer
- 4 shall include procedures for oversight and recordkeeping
- 5 activities of the medical cannabis manufacturer and security
- 6 measures undertaken by the medical cannabis manufacturer.
- 7 A medical cannabis manufacturer is prohibited from sharing
- 8 office space with, referring patients to, or having a financial
- 9 relationship with a health care practitioner, permitting any
- 10 person to consume medical cannabis on the property of the
- 11 medical cannabis manufacturer, employing a person who is under
- 12 21 years of age or who has been convicted of a disqualifying
- 13 felony offense, and from operating in any location, whether
- 14 for dispensing or for manufacturing, cultivating, harvesting,
- 15 packaging, and processing, within 1,000 feet of a public or
- 16 private school existing before the date of the medical cannabis
- 17 manufacturer's licensure. A medical cannabis manufacturer
- 18 shall be subject to reasonable inspection and shall be subject
- 19 to reasonable restrictions relating to signage, marketing,
- 20 display, and advertising of the medical cannabis.
- 21 MEDICAL CANNABIS MANUFACTURER PRODUCTION AND
- 22 DISPENSATION. A medical cannabis manufacturer is required to
- 23 provide a reliable and ongoing supply of medical cannabis for
- 24 all patients served pursuant to the provisions of the bill,
- 25 and all manufacturing, cultivating, harvesting, packaging, and
- 26 processing of medical cannabis is required to take place in an
- 27 enclosed, locked facility at a physical address provided to the
- 28 department during the licensure process.
- 29 Prior to the dispensing of any medical cannabis, the medical
- 30 cannabis manufacturer is required to verify that the medical
- 31 cannabis manufacturer has received a valid medical cannabis
- 32 registration card from a patient or a patient's primary
- 33 caregiver, if applicable, assign a tracking number to any
- 34 medical cannabis dispensed from the manufacturer, and properly
- 35 package and label medical cannabis in compliance with the

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1 provisions of the bill and certain federal laws.

- 2 CONFIDENTIALITY. The department is required to maintain
- 3 a confidential file of the names of each patient and primary
- 4 caregiver issued a medical cannabis registration card.
- 5 Individual names contained in the file shall be confidential
- 6 and shall not be subject to disclosure, except that information
- 7 in the confidential file may be released on an individual
- 8 basis to authorized employees or agents of the department,
- 9 the department of transportation, and a medical cannabis
- 10 manufacturer as necessary to perform their duties and to
- 11 authorized employees of state or local law enforcement agencies
- 12 for the purpose of verifying that a person is lawfully in
- 13 possession of a medical cannabis registration card. Release
- 14 of information must also be consistent with federal Health
- 15 Insurance Portability and Accountability Act regulations.
- 16 ADDITIONAL DEPARTMENT DUTIES RULES. The bill requires
- 17 the department to adopt rules relating to the manner in which
- 18 the department shall consider applications for new and renewal
- 19 medical cannabis registration cards, identify criteria and
- 20 set forth procedures for including additional chronic or
- 21 debilitating diseases or medical conditions or their medical
- 22 treatments on the list of debilitating medical conditions,
- 23 establish the form and quantity of medical cannabis allowed to
- 24 be dispensed to a patient or primary caregiver in the form and
- 25 quantity appropriate to serve the medical needs of the patient
- 26 with the debilitating medical condition, establish requirements
- 27 for the licensure of medical cannabis manufacturers, develop
- 28 a dispensing system for medical cannabis within this state
- 29 that follows certain requirements, establish medical cannabis
- 30 registration card application and renewal fees, and specify
- 31 and implement procedures that address public safety including
- 32 security procedures and product quality, safety, and labeling.
- RECIPROCITY. The bill provides that a valid medical
- 34 cannabis registration card, or its equivalent, issued under
- 35 the laws of another state that allows an out-of-state patient

- 1 to possess or use medical cannabis in the jurisdiction of
- 2 issuance shall have the same force and effect as a valid
- 3 medical cannabis card issued under the bill, except that an
- 4 out-of-state patient in this state shall not obtain medical
- 5 cannabis from a medical cannabis dispensary in this state.
- 6 USE OF MEDICAL CANNABIS SMOKING PROHIBITED. The bill
- 7 provides that a patient shall not consume the medical cannabis
- 8 by smoking the medical cannabis.
- 9 USE OF MEDICAL CANNABIS AFFIRMATIVE DEFENSES. The bill
- 10 provides prosecution immunity for a health care practitioner,
- 11 a medical cannabis manufacturer, and a medical cannabis
- 12 dispensary, including any authorized agents or employees of the
- 13 health care practitioner, medical cannabis manufacturer, and
- 14 medical cannabis dispensary, for activities undertaken by the
- 15 health care practitioner, medical cannabis manufacturer, and
- 16 medical cannabis dispensary pursuant to the provisions of the
- 17 bill.
- 18 The bill provides that in a prosecution for the unlawful
- 19 possession of marijuana under the laws of this state,
- 20 including but not limited to Code chapters 124 (controlled
- 21 substances) and 453B (excise tax on unlawful dealing in
- 22 certain substances), it is an affirmative and complete
- 23 defense to the prosecution that the patient has been diagnosed
- 24 with a debilitating medical condition, used or possessed
- 25 medical cannabis pursuant to a certification by a health
- 26 care practitioner, and, for a patient age 18 or older, is
- 27 in possession of a valid medical cannabis registration
- 28 card. The bill provides a similar affirmative defense for a
- 29 primary caretaker of a patient who has been diagnosed with a
- 30 debilitating medical condition who is in possession of a valid
- 31 medical cannabis registration card, and where the primary
- 32 caregiver's possession of the medical cannabis is on behalf of
- 33 the patient and for the patient's use only.
- 34 The bill amends Code section 124.401, relating to prohibited
- 35 acts involving controlled substances, to provide that it is

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- 1 lawful for a person to knowingly or intentionally recommend,
- 2 possess, use, dispense, deliver, transport, or administer
- 3 medical cannabis if the recommendation, possession, use,
- 4 dispensing, delivery, transporting, or administering is in
- 5 accordance with the provisions of the bill.
- 6 The bill provides that an agency of this state or a political
- 7 subdivision thereof, including any law enforcement agency,
- 8 shall not remove or initiate proceedings to remove a patient
- 9 under the age of 18 from the home of a parent based solely upon
- 10 the parent's or patient's possession or use of medical cannabis
- ll as authorized under the bill.
- 12 PENALTIES. The bill provides that a person who knowingly or
- 13 intentionally possesses or uses medical cannabis in violation
- 14 of the requirements of the bill is subject to the penalties
- 15 provided under Code chapters 124 and 453B. In addition, a
- 16 medical cannabis manufacturer shall be assessed a civil penalty
- 17 of up to \$1,000 per violation for any violation of the bill in
- 18 addition to any other applicable penalties.
- 19 EMERGENCY RULES. The bill provides that the department
- 20 may adopt emergency rules and the rules shall be effective
- 21 immediately upon filing unless a later date is specified in the
- 22 rules.
- 23 TRANSITION PROVISIONS. The bill provides that a medical
- 24 cannabis registration card issued under Code chapter 124D
- 25 (medical cannabidiol Act) prior to July 1, 2015, shall remain
- 26 effective and continues in effect as issued for the 12-month
- 27 period following its issuance.
- 28 REPORTS. The bill requires the university of Iowa Carver
- 29 college of medicine and college of pharmacy to, on or before
- 30 July 1 of each year, beginning July 1, 2016, submit a report
- 31 detailing the scientific literature, studies, and clinical
- 32 trials regarding the use of medical cannabis on patients
- 33 diagnosed with debilitating medical conditions as defined in
- 34 the bill to the department of public health and the general
- 35 assembly.

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1 REPEAL. The bill repeals Code chapter 124D, the medical

2 cannabidiol Act.